IN THE LAHORE HIGH COURT, LAHORE.

J# 37665 2022

Revision Petition No. 22/18 / 2022

- 1. Gujranwala Development Authority through its Director Genral office situated at Trust Plaza GT road Gujranwala.
- 2. Director Town planning Gujranwala Development Authority office situated at Trust Plaza GT road Gujranwala.

....Petitioner

VERSUS

- 1. Judicial Employees Co-operatives Housing Society (registered) Umar Plaza, 1-Mozang Road, Lahore through its secretary.
- 2. The Province of Punjab through district collector/deputy commissioner, office district court, Gujranwala.
- Water and Sanitatin agency (GDA) Trust Plaza, G.t.road, Gujranwala through its Managing Director.
- Municipal Corporation Gujranwala, through Mayor Municipal corporation Gujranwala, G.T. road, Gujranwala.

REVISION PETITION AGAINST THE JUDGMENT AND DECREE DATED 22.12.2021 PASSED BY LEARNED ADDITIONAL DISTRICT JUDGE GUJRANWALA.

Respectfully Sheweth:-

the second

- That the brief facts leading to file the present revision petition are that the respondent No.2 filed a civil suit against the present petitioners on 28.02.2014. Copy of plaint is annexed herewith as <u>Annexure "A"</u>.
- That the petitioners appeared in the said case and filed the written statement. Copy of written statement is annexed herewith as <u>Annexure "B"</u>. 3.
 - That in the instant suit after submission of written statement by the present petitioner the following issues were framed by the learned trial court:
 - (1) Whether the plaintiff's society is developed under the requisite rules and regulations and allotments have been made by it in accordance with law? OPP
 - (2) Whether the publication in the daily Express dated 21-12-2013 is against law and facts and the same is liable to be declared as illegal, unlawful, unwarranted and published arbitrary? OPP
 - (3) If issues No. 1 & 2 are decided in affirmative, whether the plaintiff is entitled to decree for permanent injunction against defendants restraining them to implement the publication dated 21-12-2013 and to interfere into plaintiff's peaceful possession over the society, its construction or under construction premises, its management and members of residential colony and they are also liable to be restrained to issue any direction against the interest of the society? OPP.
 - Whether the present suit is not maintainable in its (4) present form? OPD.



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The copy of the issues is annexed herewith as annexure C.

- 4. That both the parties to the suit led their evidences along-with exhibits and Hon'ble court decreed the suit vide judgment and decree dated 31-07-2021. The copy of the Judgment and decree dated 31-07-2021 is annexed herewith as <u>annexure D</u>.
- 5. That the petitioners filed an appeal against the said order which was entrusted to the court of respondent No.1 which met with the same fate and learned respondent No. 1 dismissed the same vide judgment and decree dated 22-12-2021.

The copy of the appeal and impugned judgment and decree is annexed herewith as <u>annexure E</u> and <u>F</u> respectively.

6. That both the learned courts below committed material irregularities, have exercised their jurisdictions not vested with them by law and acted in exercise of their jurisdiction illegally or with material irregularities while passing the impugned judgments & decrees dated 31-07-2021 passed by learned Civil Judge Gujranwala and judgment and decree dated 22.12.2021 passed by learned Additional District and Session Judge, Gujranwala, hence the same are not sustainable and liable to be set aside inter alia on the following amongst other grounds.

GROUNDS

(a) That both the impugned judgments & decrees have been passed against the law and facts on the file, hence the same are not sustainable and liable to be set-aside.



(b) That both the courts below have passed the impugned judgments and decrees without perusing the record of the case and without considering the evidence adduced by the parties, hence both the judgments and decrees are not sustainable and liable to be set-aside.

That both the learned lower courts have (ϵ) ignored a very vital fact that one Mr. Abdul Salam has claimed that the Judicial colony located at bypass road along with upper Chenab canal Gujranwala, was established in the year 1985/86 and a lay out plan of the scheme was submitted vide diary No. 1564 dated 06-03-1985 In the office of ex-municipal corporation Gujranwala. Meanwhile, the society started the allotment of plots and development works in the colony. On the other hand an application for the approval of judicial colony was received in GDA on 01-04-2009 along-with an undertaking by Ch. Imtlaz Ahmad administrative officer of Judicial society that "society has not submitted any application for approval of its residential scheme known as Judicial Colony Gujranwala in any other Government Department except the present application with GDA". The application for approval of subject housing scheme was received in GDA after the lapse of 24 years, when almost hundred percent development works and allotment of plots had been completed. It is pertinent to mention here that there is no any remedy to consider the application for its ex-post facto sanction.

Initially, GDA scrutinize the application under provisions of Punjab Private site development schemes (Regulations) Rules, 2005, but could not approved due to the following main objections.

- 1. The rules ibid are totally silent on the expost facto sanction of any housing scheme.
- 2. Old graveyard is located within the scheme area is not under the ownership of the society.

It is also pertinent to mention here that GDA repeatedly asked the respondent No 2 to fulfill the requirements vide so many letter but the respondents failed to do so.

- (d) That Municipal corporation handed over the society's file to GDA/petitioners without approval and when the request for approval of the society was made to GDA/petitioners, the same was refused on the ground that neither in the society any land was demarcated for graveyard nor as per law and rules any plots have been mortgaged with GDA/petitioners, hence the impugned judgments and decrees are not sustainable and liable to be set-aside.
- (e) That the both the learned lower courts have ignored the provisions of The Punjab Commission for regularization of irregular housing schemes ordinance, 2021, hence the impugned judgments and decrees are not sustainable and liable to be set-aside.



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(5)



That both the impugned judgments & decrees are based on surmises, conjectures and supposition, hence the same are not sustainable and liable to be set-aside.

That the Impugned Judgment & decree suffer from non-reading the material available on file. That both the learned lower courts while ignoring the laws rules and regulations passed the impugned Judgment and decree, hence both the impugned Judgments and decrees are not sustainable and liable to be set-aside.

That the learned lower courts have passed both the impugned judgments and decrees without keeping in mind the facts and circumstances of the case and show without application of mind, hence the same are upon surmises and conjectures, not sustainable and liable to be set-aside.

That in addition to the grounds taken above, the colle wing matrix phase also been on litted by remanagement of the society a well a residence of dispensary stops for a concrusted particular stops for a concrus

area along 40' road is not exist on the site, existing graveyard is not the property of the colony, a private school building is being constructed in place of public building, mostly residential plots are converted into commercial plots

Under the Circumstances It is, therefore, respectfully prayed that the both impugned judgment & decree dated 31.07.2021passed by Masood Ahmad Civil Judge Gujranwala and Judgment and Decree dated 22-12-2021 passed by

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Note That as per the instructions of my client this is themisticivil tevisto against the judgment and decree being linnughed herein this petition.







corporation, Gujranwala defendant No.5 vide entry No.1564 dated 06.03.1985 in accordance with laws, deposited the requisite process fee and fulfilled all the codified requirements. The authorities of Municipal Corporation, Gujranwala were asked many a times to provide approved copy of layout plan. The plaintiff, under a bonafide belief that layout plan had been approved as assured by the defendant No.5 carved out plots after development and allotted the same to the Hon'ble members of the society. Most of them, after having constructed houses upon the are living there peacefully without any hindrance. plots! Cupy Otherwise, also the layout plan was submitted with the defendant No.5 on 06.03.1985, at serial No.1564 and no query/objection wasnever made by it therefore, under law, it would be presumed 15 that the layout plan had been sanctioned on expiry of statutory period of 60 days. That the society is non-trading concern and is running on no profit and no loss basis with the co-operation of its members. The society neither got any benefit nor any fund from the Government or any other agency including the defendants departments. Plots of its members were also allotted by the society on its actual price of land and charged incurred on its development without gaining any profit. There are remarkable distinguishing factor between a private owned colony and residential colony established under co-operative societies Act. That as precautionary measures in the year 2009, the society submitted its revised layout plan to defendant No.2 and 3 and $\mathbf{D}_{\mathrm{also}}$ deposited the requisite fee of Rs.44,030/- and also published proclamations in Daily Pakistan, The Post and Pakistan but no

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31-07-2021

objection was filed by anybody. That the defendant No.27 and 3 demanded the layout plan of water supply, sewerage/drainage system adopted by the society and the same was provided on 14.09.2012. Thus all the requirements of the defendants were fulfilled, the defendants were requested to sanction the layout plan of the society and provide its copy to the plaintiff, The GDA took up the matter regarding sanitation with WASA, Gujranwala but the WASA authorities did not pay any attention to it for a long Though with delay, yet vide letter No.WASA/DDR/2367 Time 26.12.2013 the defendant No.3 claimed deposit of 6E 37,300/- as supervision charges regarding sewerage system which were deposited by the plaintiff on 08.01.2014. That the plaintiff vide letter No.921/JC/2010 dated 28.10.2010 had already requested GDA, the defendant No.2 grant ex-post facto approval for the scheme, ultimately, vide letter No.GDA/D(TP0194 dated 02.01.2014, the defendant No.2 feeling some procedural restraints, requested the secretary, Government of Punjab, HU& PHE department, Lahore to grant Ex-post facto permission for issuance of approval of the scheme. That it is pertinent to mention here that defendant No.5 has approved building plan of plot No.1 block-A (commercial) Judicial Colony, Gujranwala owned by Malik Zaheer-ul-Haq on 16.07.2004. That if the layout plan of the society was not sanctioned by the Municipal Corporation, Gujranwala defendant No.5 then how and why defendant No.5 had sanctioned the commercial map of the shops of the above nnamed member of the society. The society had also paid huge amount to the sui gas department, infrastructure, i.e. roads,

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sewerage, water supply and electricity etc. That the defendants No.5 without perusing its record, issued a proclamation in Daily Express dated 21.12.2013 whereas it was published that the society of the plaintiff had been developed against the law of Slow Runjab Housing Scheme and Land Sub-Division Rules 2010 and clared that the colony of plaintiff developed at Gujranwala, was illege, unlawful and was against the above mentioned law. The intiff being aggrieved apprised defendant No.2 and 5 with COPVIN documentary proof about factual position and requested them to delete the name of society from the said publication but in vain. That the defendants without issuance of any notice to the plaintiff illegally and unlawfully published proclamation in newspaper. asoud Annad Fatyana Annual to That the society was developed in the year 1985-86 and was enacted in the year 2010 and thus, has no retrospective effect

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therefore, the publication in daily "Express" I dated 21.12.2013 is nullity in the eyes of law. That the defendant No.5 was requested time and again to dele the name of the Judicial Colony, Gujranwala through publication of a corrigendum in the said newspaper but they are putting off the matter under one pretext or the other and are bent upon to take illegal action against plaintiff society, hence, this suit.

2. The defendants were summoned. The defendants have filed contested written statement while raising some preliminary objections on cause of action and maintainability of suit with the contention that plaintiff has no cause of action and locus standi to file the instant suit and he has filed false, frivolous and vexatious suit just to harass and blackmail the defendant and A



finally requested the court for dismissal of the suit. Out of divergent pleadings of the parties following issues were framed by my learned predecessor court on 28.04.2017 as under:-

ISSUES

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31-07-2021

1. Whether the plaintiff's society is developed under the requisite rules and regulations and allotments have been made by it in accordance with law? OPP

- 2. Whether the publication in daily Express dated 21.12.2013 is against law and facts and the same is liable to be declared as illegal, unlawful, unwarranted and published arbitrarily? OPP
- 3. If issues No.1 & 2 are decided in a firmative, whether the plaintiff is entitled to a decree for mandatory injunction ayainst defendants No.2 & 3 as prayed for? OPP
- decided in 80 2 are 4. If issues No.1 affirmative, whether the plaintiff is entitled to decree for permanent injunction against defendants restraining them to implement the publication dated 21.12.2013 and to interfere into plaintiff's peaceful possession over the society, its construction or under construction premises, its management and members of residential colony and they are also liable to be restrained to issue any direction against the interest of the society? OPP

5. Whether present suit is not maintainable in its present form? OPD

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6. Whether the plaintiff has not come to the <u>ب</u> court with clean hands? OPD

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- 7. Whether the suit of the plaintiff is barred by law? OPD
- 8. Relief.

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That After framing of issues, parties lead their

evidence.

| PLAINTIFF EVIDENCE | |
|---|---|
| Oral Evidence | Documentary Evidence |
| 1. PW-1/ Waseem Ullah Khan | Special power of attorney as Ex.P1 |
| 2. PW-2/ Imran Hussain 3. PW-3/ Haji Zafar Ullah Arif Williah Judge 31-0752621 5. PW5/Muhammad Akram | Receipts of WAPDA as Ex.P2 Receipt of Sui Gas as Ex.P3 and Ex.P3/1 Dues paid to the Sui Gas as Ex.P4 to Ex.P5 Application for approval of scheme as Ex.P7 Voucher of payment as Ex.P8 |
| | Proclamation as Ex.P9 to P11 Letter for publication of proclamation in newspaper as Ex.P12 |
| | 9. Letter of approval of map as Ex.P13 10. Letter issued by Director General GDA as Ex.P14 |
| | 11. Again letter issued by society as Ex.P15 12. Publication of GDA in daily |
| ATTESTED | Express as Ex.P16 and Ex.P17 13. Letter issued by society to |



DF 'ENDANTS' EVIDENCE

31-07-2021 **Oral Evidence Documentary Evidence** 1. Letter dated 12.12.2019 1. DW-1/Ehsan Ex.D1 Ullah Cheema Senior Building 2. Letter dated 24.01.2014 as Inspector GDA, Ex.D2 Gujranwala 3. Letter No.68 dated 2. DW-2/Zulfiqar 03.02.2014 received GDA Ahmad as Ex.D3 4. Decision of governing body as Ex.D4

4. I have heard arguments advanced by the learned





ISSUES No.1

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Whether the plaintiff's society is developed under the requisite rules and regulations and allotments have been made by it in accordance with law? OPP

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Onus to prove this issue was upon the plaintiff. eem Ullah Khan special attorney of the plaintiff appeared as PW1 and submitted special power attorney as Ex.P1. Pw1 has deposed that the Judicial Employee Cooperative Society was registered under Cooperative Societies Act 1979, layout plan of Masood Ahman diary number thereafter they started development work. He further deposed that at this time almost 70% area construction has been raised. He further deposed that in the year 1987, WAPDA was paid Rs.10,00,000/- from the society, he submitted the receipt and map as Ex.P2. He further deposed that the supply of the electricity is complete. He further deposed that in the year 2004, the sui gas department after conducting the survey issued demand notice whereupon the society deposited amount of Rs.35,73,000/- and in consequence thereof whole of the society was provided gas, receipt Ex.P3 and Ex.P3/1 are annexed. He further deposed that in the year 2014, the dues of WASA were deposited, receipt Ex.P4 is annexed. Letter of the WASA issued to the GDA is annexed Ex.P5. He further deposed that in the year 1998 GDA was established whereupon GDA directed to get

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31-07-2021 from to stop the other departments and in the last prayed for the decree of the suit. In his cross-examination he stated that layout

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plan to the corporation was submitted but no final tetter of approval was received. He further deposed that during the course of cross-examination society has left the place for graveyard near the graveyard of Moaza Bari Sansi. He again deposed that place for graveyard was specified in 1985.

6. Initian Hussam record keeper of Judicial Employees Section 4 \$7115154 Found to PW hand depicted the same lines as PW (15.911)



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stated that letter issued by the Secretary Judicial Cooperative

Aetter No.Ex.P20

WASA appeared as PW4 and deposed that Judicial Employees WASA appeared as PW4 and deposed that Judicial Employees

Ahministronic Cooperative Housing Society was deposited amount

of the challan as Ex.P21. He further deposed that WASA department issued a letter Ex.P22 to Judicial Employees

Cooperative 'lousing Society for providing detail of residents of the housing soci-y.

as per record.

8. Muhammad Akram Record Keeper Metropolitan Corporation Gujranwala appeared as PW5, the said PW was

wrongly marked as PW4 which is corrected and again marked as PW5 PW5/Record Keeper of Metropolitan Corporation,

PW5. PW5/Record Keeper of Metropontal Comparison Gujranwala stated that the layout plan alongwith application for approval of the scheme of Judicial Employees Cooperative Housing Scheme G.T road Lahore, Gujranwala was deposited and entered at Sr. No.1564 dated 06.03.1985 and its fees of Rs.750/was also received. He further stated that as per column No.5 of the register, date of the approval of the site plan was fixed as 06.05.1985 he submitted the copy of the same with his signature

On the other hand, Ehsan ul Haq Cheema/r Senior 9. Builiding Inspector GDA, Gujranwala appeared as DW1 and stated that file of Judicial Employees Cooperative Housing Society, Gujranwala was received by them for approval on 01.04.2009 through diary No.368/DDP. He further deposed that Openther application for ex post facto sanction was filed by the plaintiff. After scrutiny of the application it was found that department had not authority to sanction ex post facto approval has authority to relax the rules whereupon the OPYHON developer/administration of the society requested for taking opinion from the Government said request was forwarded through diary No.1 to Secretary Housing and in reply Secretary Housing directed to put it before the governing body of the department. He further deposed that governing body decided that it had neither power to relax the rules nor to sanction ex post facto approval -07-2021 rather the sanction should be made under Private Housing Scheme Land Sub-division Rules 2010. In his cross-examination admitted that in 2009 the plaintiff submitted revised layout plan in the office of GDA for approval. He also admitted that GDA before approval of the layout plan sought objections from the general public. He also admitted that the despite publication no one from general public raised objection about the owned property of the society. He also admitted that in publication in newspaper Pakistan Post Ex.P10 dated 19.09.2010 it was mentioned that the scheme was old and as per Judicial Employees Cooperative busing Society, Gujranwala at the spot the sale and purchase of the plot and development work were completed.

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10. Zulfiqar Ahmad/Patwari Halqa Moaza Theri Sansi, Gujranwala appeared as DW2 and stated that Khewat No.158 and 159 total property measuring 361 Kanal 15 Marla was owned by Judicial Employees Cooperative Housing Scheme. DW2 during the course of cross-examination deposed that Judicial Employees Cooperative Housing Scheme is owner in possession since 1983-1984. He also deposed that when the society was established at that time the GDA was not constituted. He further deposed that before the constitution of the GDA all the layout plans were sanctioned by Municipal Corporation, Gujranwala. He also admitted that graveyard is also included in 11. WJ98 the property which was acquired by society. He also stated that Guirate 31-07-2021 on the property of the society the houses have been constructed.

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11. From the perusal of the record and after scanning the evidence produced by the parties it is established fact that plaintiff/ Judicial Employees Cooperative Housing scheme is registered society under the Cooperative Societies Act 1925, the registration certificate is annexed with the file as Mark-C. It is also established fact that for the welfare of the members of the judiciary and its allied staff and in public interest plaintiff developed a residential colony at Gujranwala. From the perusal of the record it shows that plaintiff submitted a layout plan for its sanction before Municipal Corporation, under the Punjab Local Governments Ordinance 1979 and in accordance with By-laws framed thereunder, which was entered at Sr. No.1564 of the Verster Ex.P23. Its fee was also deposited by the society and date

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for its sanction was fixed as 06.05.1985 but the layout plan of the society was not sanctioned by the authority. Ex.P23 shows that on 06.03.1985, the applications from Sr. No.1561 to 1565 were submitted by many persons including the plaintiff for sanction of the site plan/building plan and in all the said applications the date for sanction was fixed as 06.05.1985. Ex.P23 shows that except the layout plan of the plaintiff mentioned at Sr.No.1564 all the site plans/building plans of other applicants were sanctioned

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application of the society. Rather, relevant column was left blank. Record further shows that no reason has been shown by the





concerned departments of the Government. Plaintiff's society also deposited demand notices fee etc. for provision of the afore mentioned utilities which were provided by the concerned departments after receiving of fee/charges and dues. So, at the time of installation and provisions of the afore said facilities no in briection was raised by any of the department about the sanction of lagout plan rather all said facilities were provided by the departments without any hesitation and objection. All the co-departments are receiving the utility bills from the residents of the society against the services provided by them.

13. It is pertinent to mention here that in the society Image a building plan of site bearing number of plot No.112 block-B was sinctioned by office of the Town Officer (Planning and Coordination) Town Municipal Administration, Khiali Shahpur, Gujranwala dated 27.11.2006. Similarly, an NOC dated

> of plate on 4.5. Block A. N.5 Judicial Employees. Cooperative monophysics construct across process of the material sectors are a members committee headed by concentration and

sanction of the afore mentioned conversion no objections and objections and objective and objective set of the strengt the strengt of the str

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above discussed evidence clearly shows that neither Municipal Corporation nor GDA before publication of the impugned notices in the newspaper raised any objection about the legal status of the society rather from their conduct its reflect that all the utilities were provided by all the departments and all the afore incritioned activities were done considering the society as an approved society.

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15. Perusal of the record shows that forensic audit of the colony was conducted. Ex.P24 forensic audit report for the year 2012-16 held under the direction of the August Supreme Court of Pakistan concluded that all the services were linked with the concerned departments. It was also observed that developments work of the housing society was complete including roads, sui gas, sewerage, electricity and water supply. It was further observed that all the development work was supervised by the management of the society.

with revised layout plan addressing to the Town Planner GDA for approval of scheme. Plaintiff also deposited the requisite fee of Rs.44,030/- vide voucher Ex.P8. The defendant No.2 and 3 after fulfillment of codified requirements got published proclamations in newspapers Daily Pakistan Ex.P9 dated 19.09.2010, The Post Ex.P10 dated 19.09.2010; and Sar-Zameen Ex.P10 dated

From the perusal of record it also reveal



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accordance with Punjab Private Housing Scheme/Land Sub-Division Rules, 2010 or as per direction of the Government if any commission or committee is formulated to examine such issues on case to case basis. In furtherance thereof the decision of the governing body GDA a letter Ex.D2 dated 04.01.2014 was forwarded by the DG GDA, Gujranwala addressing to the Secretary Government of Punjab HUD & PHE department Lahore requesting ex post facto sanction of Judicial Colony, Gujranwala. In said letter, besides ex post facto sanction of society relaxation of graveyard area requirement for the housing scheme due to availability of existing graveyard within the site was also sought.

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18. Record also reveals that ex post facto sanction of judicial housing society has not been granted so for. Main hurdle in grant of ex post facto sanction as pointed out by the GDA, Gujranwala is the requirement of area of graveyard as provided in Land Sub-Division Rules, 2010. Admittedly, the graveyard is existing in the society but area specified for graveyard is less as compare to area required under the above said Rules. Except the area of graveyard the society fulfill all the requirements of rules, regulations and By-laws in force at present. Undeniably, society was developed in the year 1985-86 and at that time Punjab Local Government Ordinance 1979 was in force but neither the GDA By-laws and the Punjab Housing Scheme Act nor the Land Sub-Division Rules, 2010 were in field. So, as compare to By-laws, site development scheme framed under Punjab Local Government Ordinance 1979 being earlier in time would have preference over A

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By-laws framed thereafter. The above said GDA By-laws, Punjab J Private Housing Scheme Act 2005 and Land Sub-Division Rules 2010 have no retrospective effect. Reliance is placed on 1986 CLC 2088.

From perusal of record it further transpires that plaintiff society fulfill all the requirements of the Punjab Local Government Ordinance, 1979 and By-laws framed at that time. No objection has ever been raised by the Municipal Corporation Gujranwala on the layout plan/site plan of the society Mark-B. Even GDA has no objection, except the requirement of graveyard vil Judge 1 striders the Land Sub-Division Rules 2010 which are not asoun him 0.7521151 mala. applicable. Therefore, there is no any technical hitch or, hindrance seems to be found in the proposed layout plan/site plan. The layout plan submitted by the society before Municipal Corporation on 06.03.1985 having not been sanctioned so far without any reason is violation of the Punjab Local Government Ordinance 1979 and Rules framed thereunder. It has been held in 2001 CLC 935 Lahore

a) <u>Punjab Local Government Ordinance (VI of 1979)</u>

-----S.77(4)---Sanction of site plan—Authority under S.77(4)of Punjab Local Government Ordinance, 1979 was required to pass the order on the application filed for the sanction of site plan within sixty days from filing of the same—Where Authority even long after expiry of statutory period of sixty days had failed to





31-07-2021

decide application, proposed site plan would be deemed to have been sanctioned by the Authority.

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It has also been held in 1986 CLC 2088 [Lahore]

Administration of justice, principle of—

permissibility, law, held, would not take note of remote considerations.

Pursuant to above discussion it is crystal clear that plaintiff's society is registered society under the cooperative societies Act 1925 and functioning under the supervision and control of registrar, cooperatives. The society is non trading concerned and is running on no profit and no loss basis with the cooperation of its members. It is also established that the society developed a residential colony in dispute in the year 1985-86 under the Punjab Local Government Ordinance 1979 and By-laws framed there under. The functionaries of Municipal Corporation, Gujranwala without raising the objection on the layout plan kept the plaintiff society to believe that the layout plan of the society shall be sanctioned. All the development work is completed. All the utility services are in operation. So, in the given circumstances, of the case the layout plan submitted by the plaintiff society on 06.03.1985 before the Municipal Corporation, Gujranwala is deemed to be sanctioned. Hence, issue is decided in favour of the plaintiff.

ISSUE NO.2



Whether the publication in daily Express dated 21.12.2013 is against law and facts and the same is liable to be declared as illegal, unlawful, unwarranted and published arbitrarily? OPP

Onus to prove this issue was placed upon the paintiff. Record shows that the defendants on 1.12.2013, published a list of illegal housing society

Ex.P16 in shape of proclamation in Daily Express wherein the name of the plaintiff society was also included at Sr.90 of the list. In view of my findings of issue No.1 it has been discussed in detail that the plaintiff society left no leaf out unturned to get sanction/ex post facto sanction of the 31-07-2021 society well before the publication of the impugned notice/list. In view of my findings on issue No.1 plaintiff has succeeded to prove the legal status of the society therefore, the impugned publication in Daily Express is against the law and facts therefore, the same is declared as illegal, unwarranted, published arbitrar ly and in a fanciful manner without any legal basis. Hence, this issue is also decided in favour of the plaintiff.

ISSUE NO.3

SION

If issues No.1 & 2 are decided in affirmative, whether the plaintiff is entitled to a decree for mandatory injunction against defendants No.2 & 3 as prayed for? OPP

21. Onus to prove this issue was placed upon the plaintiff. Issue No.1 and 2 have been decided in ATTESTE

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affirmative in favour of the plaintiff society. In view of my findings on issue No.1 it has been established that the layout plan of the plaintiff society was neither rejected nor sanctioned without any objection in stipulated period or even Jup till now. The layout plan is deemed to be sanctioned as per Punjab Local Government Ordinance, 1979 and By-laws framed thereunder. So, in the interest of justice and to save the plaintiff society from any technical hitch. The defendants are directed to sanction/ex post facto sanction of submitted layout plan of plaintiff society with Municipal Corporation Gujranwala in the year 1985 and then to GDA, Gujranwala. Hence this issue is also decided in favour of the plaintiff.

ISSUE NO.4

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decided in are 2 No.1 80 issues If affirmative, whether the plaintiff is entitled to decree for permanent injunction against defendants restraining them to implement the publication dated 21.12.2013 and to interfere into plaintiff's peaceful possession over the society, its construction or under construction premises, its management and members of residential colony and they are also liable to be restrained to issue any direction against the interest of the society? OPP

22. Onus to prove this issue was placed upon the plaintiff. In view of my findings on issues No.1 to 3 the plaintiff was fully succeeded to prove his case so, plaintiff is entitled to get decree for perpetual injunction and Correct



defendants are restrained permanently to implement the publication in press Daily Express dated 21.12.2013, to interfere into peaceful possession of plaintiff's society, demolish any construction or under construction premises, take coercive action against the management of the society,

members of residential colony, disturb/interfere in the ternal affairs of the society and residential colony or to any direction against the interest of the society to COPYNCher agencies including sui gas, electricity, WASA authorities. Hence, this issue is also decided in favour of

the plaintiff. ISSUE NO.5

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HISSION

not present suit is Whether maintainable in its present form? OPD

Onus to prove this issue was placed upon 23. the defendants. In view of my findings over issues No.1 to 4 the plaintiff has succeeded to prove this case. Hence, this issue is decided against the defendants.

ISSUE NO.6

Whether the plaintiff has not come to the court with clean hands? OPD

Onus to prove this issue was placed upon 24. the defendants. In view of my findings over issues No.1 to 4 the plaintiff has succeeded to prove this case. Hence, this issue is also decided against the defendants.

ISSUE NO.7

Whether the suit of the plaintiff is barred by law? OPD

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25. Onus to prove this issue was placed upon the defendants. In view of my findings over issues No.1 to 4 the plaintiff has succeeded to prove this case. Hence, this issue is also decided against the defendants.

RELIEF

In view of my findings on afore discussed issues 26. suit of the plaintiff is hereby decreed and it is declared that laintiff has developed residential colony at Gujranwala as per and regulations and allotments have been made in ordance with the law. The impugned publication in Daily Express dated 21.12.2013 is against the law and facts therefore, the same is declared as illegal, unwarranted, published arbitrarily and in a fanciful manner without any legal basis. The defendants are also directed to sanction/ex post facto sanction of submitted 31-07-2021 layout plan of plaintiff society with Municipal Corporation Gujranwala in the year 1985 and then to GDA, Gujranwala. Defendants are also restrained permanently to implement the publication in press Daily Express dated 21.12.2013, to interfere into peaceful possession of plaintiff's society, demolish any construction or under construction premises, take coercive action against the management of the society, members of residential colony, disturb/interfere in the internal affairs of the society and residential colony or to issue any direction against the interest of the society to other agencies including sui gas, electricity, WASA authorities. There is no order as to cost. Decree shearing COPIES



prepared. Ahlmad of this court is directed to consigned the file to

the record room after its due completion and compilation.

Announced-: 31.07.2021

Masood Ahmad, Civil Judge 1st Class, Magistrate Sec.30, Gujranwala

Civil Judge 1st Class,

Magistrate Sec.30, Gujranwala

Certified that this judgment consists of **<u>24-pages</u>**, each of which has been dictated, read over, corrected and duly signed by me. Masood Ahmad,

Announced-: MISSIUM (\$31.07.2021 .1

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DECREE SHEET

IN THE COURT OF MASOOD AHMAD, CIVIL JUDGE 1* ASS GUJRANWALA

JUDICIAL EMPLOYEES CO-OPERATIVE HOUSING SOCIETY (REGISTERED) UMAR PLAZA, 1-MOZANG ROAD LAHORE THROUGH ITS SECRETARY

(Plaintiff)

.....Vs.....

- (1) THE PROVINCE OF THE PUNJAB THROUGH DISTRICT COLLECTOR/DEPUTY COMMISSIONER, OFFICE DISTRICT COURT, GUJRANWALA
- (2) GUJRANWALA DEVELOPMENT AUTHORITY, TRUST PLAZA, G.T. ROAD, GUJRANWALA THROUGH IT'S DIRECTOR GENERAL.
- (3) WATER AND SANITATION AGENCY (GDA) TRUST PLAZA,
- G.T. ROAD, GUJRANWALA THROUGH ITS MANAGING DIRECTOR.
- (4) TOWN PLANNER, GUJRANWALA DEVELOPMENT AUTHORITY, TRUST PLAZA, G.T ROAD, GUJRANWALA
- (5) MUNICIPAL CORPORATION GUJRANWALA, THROUGH MAYOR MUNICIPAL CORPORATION GUJRANWALA, G.T ROAD, GUJRANWALA

(Defendants)

Guicany SUIT FOR DECLARATION, MANDATORY AND PERMANENT Guicany SUIT FOR DECLARATION, MANDATORY AND PERMANENT 107-2021 INJUNCTION WITH CONSEQUENTIAL RELIEF 107-2021 INJUNCTION WITH CONSEQUENTIAL RELIEF

Civil Suit No...... 69 of 2014 Date of institution....28.02.2014 Date of decision... 31.07.2021

INJUNCTION WITH CONSEQUENTING Learning of July, 2021 for its disposal before me in the presence of counsel for the parties.

It is ordered that the suit of the plaintiff is hereby decreed and it is declared that plaintiff has developed residential colony at Gujranwala as per rules and regulations and allotments have been made in accordance with the law. The impugned publication in Daily Express dated 21.12.2013 is against the law and facts therefore, the same is declared as illegal, unwarranted, published arbitrarily and in a fanciful manner without any legal basis. The defendants are also directed to sanction/ex post facto sanction of submitted layout plan of plaintiff society with Municipal Corporation Gujranwala in the year 1985 and then to GDA, Gujranwala. Defendants are also restrained permanently to implement the publication in press Daily Express dated 21.12.2013, to interfere into peaceful possession of plaintiff's society, demolish any construction or





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illegal housing scheme. Hotments were made in accordance rthe x

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relief No.1 and defendants No. The defer





Director General GDA etc. Vs. Judicial Employees Co-operative housing Society (...

In order to resolve the controversy, learned Trial Co.

ad framed the following issues:-

SUES:

- Whether the plaintiff's society is developed under the requisite rules and regulations and allotments have been made by it in accordance with law? OPP
- 2. Whether the publication in daily Express dated 21.12.2013 is against law and facts and the same is liable to be declared as illegal, unlawful, unwarranted and published arbitrarily? OPP
- 3. If issues No.1 & 2 are decided in affirmative, whether the plaintiff is entitled to a decree for mandatory injunction against defendants No.2 & 3 as prayed for? OPP
- 4. If issues No.1 & 2 are decided in affirmative, whether the plaintiff is entitled to decree for permanent injunction against defendants restraining them to implement the publication dated 21.12.2013 and to interfere into plaintiff's peaceful possession over society, its construction or under construction premises, its management and members residential colony and they are also liable to be restrained to issue any direction against the interest of the society?OPP
- Whether present suit is not maintainable in its present form? OPD
- 6. Whether the plaintiff has not come to the Court with clean hands? OPD

Whether the suit of the plaintiff is barred by law? OPD
 Relief.

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The fate of the suit is dependent upon the outcome of issue No.1. The onus probandi of this issue was placed upon the outcome of the findings of learned Trial Court on this issue shall be concerted in the light of evidence produced bAtter parties and

Present General GRA de Verhalend Peoplegies For opposites homena have in grounds taken by the appellants in appeal. The laper for exby the appellants in grounds of appeal is that the transmed forhad over looked the fact that the layout plan submitted to the humicipal Corporation Gujranwala for approval which has the eyel and later on after constitution of Gujranwala transformers the file was handed over to the appellants without approver was rejected by the Gujranwala Development Authority because per rules Gujranwala Development Authority was released approve the layout plan because the society had and out place for graveyard nor mortgaged any plot with 1500 of appeal is that the learned Trial Court ignored the formation of appeal is that the learned Trial Court ignored the formation plaintiff had option to avail remedy under the Puopal. (



which remedy was not availed. The other grounds are of $G^{(n)}$ in nature that the learned Trial Court had not applied probabilities that the impugned order was result of misreading and the impugned order was result of misreading and the of evidence etc. etc. Muhammad Akram Record Keeper Metropole Corporation Gujranwala appeared as PW-5 and produced court register of building applications available on record as (19). The first probabilities are the function of the said application with the impugned of the said application with



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Onsetur General GDA etc. Vs. Judicial Employees Co-operative housing Society etc.

against the preceding and succeeding applications the word was written in column No.6 but against application of Juc car incluyees Co-operative Housing Society Gujranwala, the column was left blank meaning thereby, the competent authority had neither passed any order regarding its approval nor rejection and it was a clear cut lapse on part of the authority. Later on, Gujranwala weither passed any order regarding approval nor rejection and it was a clear cut lapse on part of the authority. Later on, Gujranwala orporation Gujranwala regarding approval of societies was assigned to the Gujranwala Development Authority. Haji Zafarullah Arif, Junior Clerk, Gujranwala Development Authority Town Planning of baced as PW-3 and produced copy of application submitted by consistent Employees Co-operative Housing Society regarding Ex-

post Facto sanction of layout plan of the Judicial Colony Gujranwala. The said application is available on record as Exh.P-19. He also accurced copy of reply made by the Directorate of Town Planning Gujranwala Development Authority as Exh.P20. The relevant portion of the reply is produced as under:-

> "It is submitted that Gujranwala Development Authority, Gujranwala has already been requested to the Secretary, Govt. of the Punjab HUD & PHE Department for relaxation of rules / regulations for approval of Ex. Post Facto sanction and the requirement of grave yard due to its existing availability at site. Further action will be initiated according to the directions

> Further action will be initiated according to the directions of the Government on the subject matter".

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Acres

The above facts reveal that the plaintiff had submitted ayout plan to the Municipal Corporation Gujranwala vide entry No.1564 dated 06.03.1985 and Municipal Corporation Gujranwala Director General GDA etc. Vs. Judicial Employees Co-operative housing flour to

but no order was passed thereon and when Development Authority was constituted and functions of Municipal transferred Guiranwala were to Gujranwala Corporation Development Authority, the plaintiff moved an application Gujranwala Development Authority for Ex.post Facto Se Ant 197 Development Gujranwala General Director the recommended to the Secretary Govt. of the Punjab HUD & PRE Department, 2-Lake Road, Lahone vide letter No.GDA/DEF dated 04.01.2014 available on record as Exh.D-2 for ... post Facto approval of the scheme. The relevant portion of the t is reproduced as under:-

تر المالية الم المالية المراجعة المالية المالي ما المالية الم ما المالية الم ما المالية الم ما المالية الم ما المالية الم ما المالية الم ما المالية الم مالية المالية مالية مالية مالية ماليية مماليية مماليية مماليية مماليية مماليية ممالي

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"It is added that the secretary Judicial Empli-Cooperative Housing Society, Gujranwala subapplication dated 01.04.2007 in the GDA to Scheme. This application was received after a years when almost 100 percent development work allotments of plots have been completed. The Economic facto sanction remains the only remedy for approvathe scheme. The society and the plot owners scheme are suffering badly due to its nonstatus. In view of above, it is requested to m the Ex-post facto approval of the subjuproceed further in the matter. The gravey requirement for the subject housing scheme and relaxed due to availability of existing graveyard weber the site. However, any condition may be imposed on the Society to compensate this requirement".

9. The Government of Punjab had not declined the and instead the Director General Gujranwala Development Authority, Gujranwala vide letter No.SO(H-II)01-2/2014 available record as Exh.D-3 was required to examine the Case Authority's level and place the same in the Goust Gujranwala Development Author Available Super S

Director General GDA etc. Vs. Judicial Employees Co-operative housing Society e

grunting approval to the layout plan of the Society and wherever and matter was put up at individual level they granted sanction without only hesitation and this fact was narrated by PW-1 in his mathemation-in-chief that when a private individual of the society had moved an application for approval of commercial site plan of plot No.1, block-A, the same was approved. As far as the ground of not reserving any place for graveyard is concerned, the defendants on witness Zulfigar Ali Halga Patwari while appearing as DW-2 during cross examination admitted that on the property purchased by the society there is a graveyard. The relevant portion of his cross examination is reproduced as under:-

"یہ درست ہے کہ سوسانٹی لیے جو راقبہ حاصل کیا ہےاس میں ایک قبرستان س

موجود ہے۔"

ntendent to ssions Judge GRM

10. As far as the stance for the appellants that the society Lad not mortgaged any plot with the Gujranwala Development inthenty is concerned, it is an admitted fact that when society was established, Gujranwala Development Authority (GDA) was not in existence and GDA also admitted vide Exh.D-2 that till the year 2007, almost 100 percent development wrok and allotment of plots is completed. Exh.D-2 further reveals that the appellants were well aware about the sufferings of the plot owners but instead topresolve the matter at their own level they are advising to avail lemedy under the Punjab Commission of Regulation of Irregular sing Schemes, Ordinance 2021 whereas the plaintiff's society was not an irregular housing scheme and plaintiff's society had nulfilld all the legal formalities and if there was any lapse that was not on part of the society but on part of the Administrative



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Director General GDA etc. Vs. Indiciai Employees Competensished and the departments i.e. Municipal Corporation Gujranwala and the Development Authority.

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11. The above facts reveal that neither the M Corporation, Gujranwala nor Gujranwala Development raised any objection on the layout plan submitted by the Instead the Gujranwala Development Authority recommended case of plaintiff to the Government of Punjab for Ex-post for approval and this fact also depicts that the off \sim administrative departments are working under alread and nobody is ready to take a bold step in order to reser matter. If the rules are silent regarding powers of Gujanna a Development Authority to grant Ex-post facto approval. Unit no specific bar on authority of the Gujranwal Authority on this score but from the Director General Secretary Govt. of Punjab HUD & PHE Department, no one is to take responsibility and everyone is trying to shift the bu the other side and due to this reason the layout place society could not be sanctioned otherwise all the legar or had been fulfilled on part of the plaintiff and plaintiff through prowell as documentary evidence proved its case and learned Court had rightly decided this issue in favour of the legal infirmity is found in the findings of learned Trial issue which are maintained.

12. Issue No.2 was regarding publication made in care Express" dated 21.12.2013 wherein the Judicial Colors as illegal housing scheme. The learned Trial Court this issue held that it was discussed in detail who 0.5 JAN 2022

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No.1 that plaintiff's society had left no

Director General GDA etc. Vs. Judicial Employees Co-operative housing Society etc.



publication/Ex-post facto sanction of the society well before a publication of the impugned notice/list and impugned pub cattor was against the law and facts, therefore, the same is declared and illegal, unwarranted, published arbitrarily and in a fanciful manner obsecut any legal basis. As discussed in detail while deciding issue No.1 that the plaintiff had admittedly submitted layout plan to the Municipal Corporation, Gujranwala and later on, on establishment of GDA, the plaintiff moved an application for Ex-post facto sanction and Director General, GDA recommended the matter to the Govt. of the Punjap for approval and in this scenario the defendants were not justified to publish the name of the society in a daily newspaper by snowing it illegal society. The act of the defendants was against the ow The findings of learned Trial Court on issue No.2 do not call for any interference and are maintained.

13 Issue No.3 was dependent upon the outcome of issues No.1 and 2. The learned Trial Court while deciding this issue served that in view of findings on issue No.1 it has been tablished that the layout plan of the plaintiff society was neither rejected nor sanctioned without any objection in stipulated period, the layout plan is deemed to be sanctioned as per Punjab Local overnment Ordinance, 1979 and By-laws framed there under. The Larned Trial Court directed the defendants to grant Ex-post facto sanction of submitted layout plan of plaintiff society with Municipal Corporation Gujranwala in the year 1985 and then to GDA, in vala and decided this issue in favour of plaintiff. No legal muty is found in the findings of learned Trial Court on this issue,

which are maintained.

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Director General GDA etc. Vs. Judicial Employees Co-operative Encoded

14. Issue No.4 was also dependent upon the place issues No.1 & 2, which were decided in favour of plant frame scenario, the learned Trial Court decided the issue plaintiff. The findings of learned Trial Court on this issue reasoned and are upheld.

The seatting the seatting of the

15. Issue No.5 was regarding maintainability of suit of the present form. The' learned Trial Court in the light of the second upon issues No.1 to 4 decided this issue against the decided the rough otherwise, the suit was in proper form and defendants die appoint out that in what format the plaintiff's suit should be. The findings of learned Trial Court on this issue are maintained

16. Onus probandi of issue No.6 was upon the de-As the plaintiff successfully proved its case and all the same probandi of which was placed upon the plaintiff were decided of favour of plaintiff, thus, it cannot be said that the plaintiff is an

come to the court with clean hands and thus, the learner is a rightly decided this issue against the defendants. The second results and Trial Court on this issue are maintained.

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Onus probandi of issue No.7 was placed upon the defendants and the learned Trial Court in view of its fine issues No.1 to 4 decided this issue against the defendant defendants miserably failed to point out the law on the which the suit was barred. The Civil Court is Court of jurisdiction and if no other efficacious remedy is as a aggrieved person, he may institute Tivilisus Yar grievance. Thus, the findings of learned. 5 UAN 2022 Super intention maintained.



Official Centeral ODA etc. Vs. Judicial Employees Co-operative housing Society st.

As a sequel of above discussion, no legal infirm to a logitud in the impugned judgment and decree which are maintaried and instant appeal, being devoid of any force, is hereby dismissed. Solution sheet be prepared. Copy of this judgment be sent to the solution Trial Court for information. Record of learned Trial Court be united Trial Court for information. Record of learned Trial Court be solution back. File of appeal be consigned to the record room after its due compilation.

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may com (Muhammad Usman), Addl. District Judge, Gujranwala.

Certified that this order is consists of eleven trust, which has been dictated, read, corrected and signed by me.

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Addl. District Judge, Gujranwala.



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